I Mina'trentai Sais Na Liheslaturan Guåhan BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES	NOTES
	Joe S. San Agustin Tina Rose Muña Barnes Christopher M. Dueñas	AN ACT TO AMEND §\$ \$8104(k) AND \$8136 OF ARTICLE 1, AND TO ADD A NEW ARTICLE 3 TO CHAPTER \$8 OF TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO THE ISSUANCE OF QUALIFYING CERTIFICATES TO CAPTIVE INSURANCE COMPANIES WHO WHOLLY	5/17/22 4:35 p.m.	5/23/22	Committee on Economic Development, Agriculture, Power and Energy Utilities, and the Arts	9/2/22 9:00 a.m.	10/18/22 9: 23 a.m.	Request: 5/23/22 6/3/22	
306-36 (COR) As amended by the Committee on Economic Development,	James C. Moylan	UNDERWRITE INSURANCE RISKS OUTSIDE OF GUAM.			Energy ounces, and the Arts		As amended by the Committee on Economic Development, Agriculture, Power and Energy Utilities, and the Arts.		
Agriculture, Power and	SESSION DATE	TITLE	DATE PASSED	TRANSMITTED	DUE DATE		NOTES		
Energy Utilities, and the Arts.	12/2/22	AN ACT TO AMEND §§ 58104(k) AND 58136 OF ARTICLE 1, AND TO ADD A NEW ARTICLE 3 TO CHAPTER 58 OF TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO THE ISSUANCE OF QUALIFYING CERTIFICATES TO CAPTIVE INSURANCE COMPANIES WHO WHOLLY UNDERWRITE INSURANCE RISKS OUTSIDE OF GUAM.	12/16/22	12/16/22	12/28/22				





I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN Thirty-Sixth Guam Legislature

December 16, 2022

The Honorable Lourdes A. Leon Guerrero I Maga'hågan Guåhan Ufisinan I Maga'håga Hagåtña, Guam 96910

Dear Maga'håga Leon Guerrero:

Transmitted herewith are Bill Nos. 291-36 (LS), 298-36 (LS), 299-36 (LS), 306-36 (COR), 312-36 (COR), 313-36 (COR), 314-36 (COR), 327-36 (COR), 332-36 (LS), 334-36 (COR), 346-36 (LS), 348-36 (LS), 351-36 (COR), 354-36 (COR), 355-36 (COR), 356-36 (COR), 357-36 (COR), 358-36 (COR), 360-36 (COR); and Substitute Bill No. 361-36 (COR) which were passed by I Mina'trentai Sais Na Liheslaturan Guåhan on December 16, 2022.

incerely, TON Legislative Secretary

Enclosure (20)

12/16/22 10:06 p.m.

GUAM CONGRESS BUILDING • 163 CHALAN SANTO PAPA • HAGÅTŇA, GUAM 96910

I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN 2022 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'HÅGAN GUÅHAN

This is to certify that Bill No. 306-36 (COR), "AN ACT TO AMEND §§ 58104(k) AND 58136 OF ARTICLE 1, AND TO ADD A NEW ARTICLE 3 TO CHAPTER 58 OF TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO THE ISSUANCE OF QUALIFYING CERTIFICATES TO CAPTIVE INSURANCE COMPANIES WHO WHOLLY UNDERWRITE INSURANCE RISKS OUTSIDE OF GUAM," was on the 16th day of December 2022, duly and regularly passed.

Therese M. Terlaie

Speaker

Attested:

Amanda²L. Shelton Legislative Secretary

This Act was received by I Maga'hågan Guåhan this 16th day of Dec,

2022, at 10:06 o'clock P.M.

Assistant Staff Officer Maga'håga's Office

APPROVED:

Lourdes A. Leon Guerrero I Maga'hågan Guåhan

Date:_____

Public Law No._____

I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN 2022 (SECOND) Regular Session

Bill No. 306-36 (COR)

As amended by the Committee on Economic Development, Agriculture, Power and Energy Utilities, and the Arts.

Introduced by:

Joe S. San Agustin Tina Rose Muña Barnes Christopher M. Dueñas James C. Moylan V. Anthony Ada Frank Blas Jr. Joanne Brown Telena Cruz Nelson Sabina Flores Perez Clynton E. Ridgell Amanda L. Shelton Telo T. Taitague Jose "Pedo" Terlaje Therese M. Terlaje Mary Camacho Torres

AN ACT TO AMEND §§ 58104(k) AND 58136 OF ARTICLE 1, AND TO ADD A NEW ARTICLE 3 TO CHAPTER 58 OF TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO THE ISSUANCE OF QUALIFYING CERTIFICATES TO CAPTIVE INSURANCE COMPANIES WHO WHOLLY UNDERWRITE INSURANCE RISKS OUTSIDE OF GUAM.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds
that the Qualifying Certificate (QC) program has been a vital catalyst for Guam's
economic development over the last five (5) decades, with the Guam Economic

1 Development Authority (GEDA) having great success in the promotion and 2 implementation of the program. *I Liheslaturan Guåhan* further finds that the 3 Twenty-third (23rd) Guam Legislature introduced and passed Public Law 23-109 4 which authorized the issuance of QCs to captive insurance and other domestic 5 insurance companies.

I Liheslaturan Guåhan notes that the establishment of a vibrant captive
insurance industry has the potential to attract not only millions of dollars to Guam,
but is also a means to foster the development of an expanded financial services
industry in Guam, which will elevate Guam's presence in the international financial
community. By allowing international captive insurance companies to domicile and
take advantage of the QC tax benefits in Guam, the government of Guam has the
potential to reap significant economic benefits.

13 Lastly, I Liheslaturan Guåhan further finds that Guam already has significant 14 regulatory framework to properly monitor and regulate the captive insurance 15 industry, as Guam has had a captive insurance law for over two (2) decades. Efforts 16 made by *I Liheslatura* to enhance the QC program with regards to captive insurance companies who wholly underwrite insurance risks outside of Guam will increase the 17 18 viability and attractiveness of the program to international corporations looking to 19 establish a captive insurance company. Enhancing the ability for Guam to attract 20 new captive insurance companies has the potential to bring significant new 21 investment dollars into Guam.

Therefore, it is the intent of *I Liheslaturan Guåhan* to amend §§ 58104(k) and 58136 of Article 1, and add a new Article 3 to Chapter 58 of Title 12, Guam Code Annotated, to establish a distinct Special QC specifically for captive insurers.

25 Section 2. § 58104(k) of Article 1, Chapter 58, Title 12, Guam Code
26 Annotated, is hereby *amended* to read:

1 "(k) insurance issuance, either by commercial insurers, reinsurers, or captive insurers which meet the requirements of Title 22, GCA, Chapter 15, 2 Article 3. Applications for a Qualifying Certificate for captive insurers who 3 4 wholly underwrite insurance risks outside of Guam are subject to the 5 requirements of Article 3 of this Chapter;" 6 Section 3. § 58136 of Article 1, Chapter 58, Title 12, Guam Code 7 Annotated, is hereby *amended* to read: 8 **"§ 58136.** Abatement of Tax. 9 When the return for the abated tax is accompanied by a certificate of 10 compliance, then the actual payment of the tax in question to the government 11 of Guam shall not be required, and upon review of the tax return, the Tax Commissioner of Guam shall, within one hundred twenty (120) days from 12 13 receipt of said tax return, furnish the taxpayer a certification confirming the 14 nature and amount of the tax abated." 15 Section 4. A new Article 3 is hereby *added* to Chapter 58 of Title 12, Guam 16 Code Annotated, to read: 17 **"ARTICLE 3** SPECIAL QUALIFYING CERTIFICATE; CAPTIVE INSURANCE 18 **COMPANIES WHO WHOLLY UNDERWRITE INSURANCE RISKS** 19 20 **OUTSIDE OF GUAM** 21 § 58301. Special Qualifying Certificate; Captive Insurance Companies 22 Who Wholly Underwrite Insurance Risks Outside of Guam Established. 23 24 § 58302. Definitions. 25 § 58303. Special Qualifying Certificate for Captive Insurance Companies 26 Who Wholly Underwrite Insurance Risks Outside of Guam 27 Defined.

1 § 58304. Application and Compliance.

§ 58301. Special Qualifying Certificate; Captive Insurance
 Companies Who Wholly Underwrite Insurance Risks
 Outside of Guam Established.

5 There is hereby established a Special Qualifying Certificate (QC) for Captive 6 Insurance Companies who wholly underwrite insurance risks outside of Guam which shall entitle the Beneficiary to tax rebates and tax abatements in return for meeting 7 8 the conditions and requirements prescribed by the Guam Economic Development 9 Authority (GEDA) in this Article, in the Qualifying Certificate, and in any other part 10 of this Chapter 58 deemed necessary and appropriate by GEDA. Any captive 11 insurance company that underwrites insurance risks in Guam is ineligible for the Special Qualifying Certificate authorized in this Article, and must apply for a QC 12 13 pursuant to Article 1 of this Chapter.

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§ 58302. Definitions.

15 For purposes of this Article 3, the following definitions will apply:

16 (a) Authority: The Guam Economic Development Authority17 (GEDA);

(b) Captive Insurance Company: For purposes of this Article and
unless the context otherwise requires, captive insurance company means any
entity formed under Chapter 23, Division 2, Title 22, Guam Code Annotated
(the Captive Insurance Law), and other applicable Guam laws, rules,
regulations, and requirements;

23

(c) Commissioner: The Commissioner of Banking and Insurance;

24 (d) Beneficiary: Entities issued a Special QC pursuant to this Article.
25 § 58303. Special Qualifying Certificate for Captive Insurance
26 Companies Who Wholly Underwrite Insurance Risks Outside of Guam
27 Defined.

1 The Special Qualifying Certificate (QC) for Captive Insurance Companies 2 who wholly underwrite insurance risks outside of Guam is a contract valid for a given period, executed by the Governor of Guam based upon the recommendation 3 4 of GEDA. Only duly formed captive insurance companies may become a 5 Beneficiary of this Special QC program. The QC, once issued and unless suspended, 6 rescinded or revoked, shall constitute conclusive evidence of entitlement to the tax 7 rebates and abatements set forth on its face.

8 Captive Insurer Tax Rebate and Abatement. There shall be (a) allowed to each Beneficiary a tax rebate and abatement for the following 9 10 taxes:

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Corporate Income Tax: (1)

12 A rebate of one hundred percent (100%) of all income tax paid 13 to the government of Guam by a Beneficiary on all income received 14 from underwriting insurance risks outside of Guam, including all 15 income derived from investing funds derived from operating an insurance underwriting business on Guam for a period of twenty (20) 16 consecutive years from the effective date of a Qualifying Certificate. 17

18 (2)A Rebate on Dividends to Shareholders of Qualified 19 Insurance Underwriters:

A rebate of one hundred percent (100%) of the income tax withheld from the shareholders of an insurance underwriting business on the dividends from such business may be issued for a period of twenty (20) consecutive years from the effective date of the Qualifying Certificate therefor; provided, that:

> the insurance underwriting business paying the (A) dividends is the Beneficiary of a Qualifying Certificate:

1 **(B)** the dividends are paid from the insurance or investment earnings of such business as identified in its 2 3 Qualifying Certificate, which dividends were received, on a cash 4 basis, during the original or an extended period of the Qualifying 5 Certificate; and the dividends were subject to a withholding tax 6 (\mathbf{C}) 7 thereon pursuant to those provisions of the Territorial Income 8 Tax Law requiring the withholding as income tax thereon of a 9 fixed percentage of any dividends paid to nonresidents of Guam. 10 If the shareholder is a resident of Guam, then such shareholder may be granted a Qualifying Certificate on dividends 11 pursuant to § 58130 of Article 1 of this Chapter. 12 13 (3) Business Privilege Tax (BPT): 14 All taxes now levied by virtue of Article 2, Chapter 26, Title 11, 15 Guam Code Annotated, known as business privilege taxes, shall be 16 abated for a period of twenty (20) years from the effective date of the Qualifying Certificates therefor, for those gross receipts derived from 17 18 underwriting insurance risks outside of Guam, including gross receipts 19 from investing funds derived from operating an insurance underwriting business on Guam by a Captive Insurance Company that has qualified 20 and continues to qualify for a Qualifying Certificate. 21 22 (b)No captive insurer shall be eligible for any other Qualifying Certificate tax rebate, abatement, or exemption not authorized in this Article. 23 24 § 58304. **Application and Compliance.** 25 (a) Applications for such Special QCs shall be on a form prescribed by GEDA, with all necessary supporting documentation submitted and appropriate fees 26

27 first being duly paid prior to the acceptance of any application. GEDA shall use

applicable existing laws, rules, regulations, and standard operating procedures in its
dispensing and analysis of all applications under this Special QC program; however,
certain provisions of this Chapter 58 or successor laws shall not apply to any entity
applying for a Special Qualifying Certificate pursuant to this Chapter, specifically
§§ 58105.1, 58116, 58117, 58118, 58119, and 58124 of Article 1.

6 (b) All Beneficiaries shall comply with all requirements as set forth by the 7 Commissioner of Banking and Insurance and all applicable laws of Guam. In 8 addition, GEDA may apply any compliance requirements contained in this Chapter 9 as it deems necessary and applicable. Such compliance requirements shall be 10 included in each Special QC as executed by the Governor of Guam."

11

Section 5. Effective Date. This Act shall be effective upon enactment.

12 Section 6. Severability. If any provision of this Act or its application to any 13 person or circumstance is found to be invalid or contrary to law, such invalidity shall 14 not affect other provisions or applications of this Act that can be given effect without 15 the invalid provision or application, and to this end the provisions of this Act are 16 severable.